This record is a partial extract of the original cable. The full text of the original cable is not available.

UNCLAS SECTION 01 OF 05 OTTAWA 001672

SIPDIS

STATE

SECSTATE FOR ECA/PE/V/R/W - EWILKES-SCOTT; ECA/PE/V/M - Alison Moylan and Sequita Robinson; WHA/PDA - JCARPENTER-ROCK; MONTREAL, TORONTO AND VANCOUVER FOR PAOS AND CONGENS; HALIFAX AND QUEBEC FOR CONGENS; CALGARY FOR FIELD REPS; CALGARY PLEASE PASS TO WINNIPEG

E.O. 12958: N/A
TAGS: KPAO OEXC SCUL CA IV

SUBJECT: FY 2006 IVLP MRP on Substance Abuse, Education, Treatment and Prevention (November 10-December 1, 2005), Canadian Candidate Robert Daniel Small (Alternate, pending availability funds)

REFERENCE: OTTAWA 1504

- 11. Post is pleased to nominate Mr. Robert Daniel Small (he goes by Dan Small), Non-profit Manager and Program Developer, Portland Hotel Society Community Services Society, Vancouver for subject project or for an individual program on Substance Abuse Education, Treatment and Prevention. EVDB-formatted nomination follows.
- 12. START FIXED-FORMAT TEXT (PLEASE DO NOT EDIT):

 : The following data is in a fixed format which enables:
 automated processing in Washington and should not be:
 edited except by means of the Post-EVDB software.

 EXPORT-SOURCE: POST-EVDB

 VERSION: 3.0.7

 POST-EMAIL: slw@pd.state.gov

 TRANSMITTING-POST: PAS Ottawa

 TRANSMITTING-POST-ID: 6540

 EXPORT-TYPE: BIO DATA

 START NOMINATION:
 ECA-OFFICE: E/VM

 PROG-AGENCY-NAME:
 POST-PROJ-ID: 363

 ECA-PROJ-NO:
 PROJ-NAME: Small, Robert Daniel MRP Substance Abuse,
 Education, Treatment and Prevention

 START MEMO PROJ-DESC:

END MEMO PROJ-DESC:
PROJ-TYPE: Multi-Regional
PROG-TYPE: IV Group Projects
FY: 2006
DEPART-POST: 11/9/2005
SESSION-DATE: 11/10/2005
RETURN-POST: 12/2/2005

NO-OF-PART: 1
RANK-ORDER: 29
START MEMO POST-OBJ:

Dan Small is an influential activist in Vancouver's Downtown Eastside whose role in establishing and operating the Safe Injection Site show how he is an important player in formulating Vancouver's drug policy. His is an excellent candidate for an individual IVL Project on U.S. Drug

Treatment Programs.
Vancouver's Supervised Injection Site (SIS) is perhaps the best-known symbol of divergence in Canadian and U.S. approaches to drug abuse treatment. Opened in September 2003 and co-managed by the Vancouver Coastal Health Authority and the Portland Hotel Society (PHS) Community Services Society, the SIS provides a clean, safe, legally exempt environment where its 600-800 daily users can inject their own drugs under the supervision of clinical staff. The SIS operates under the "harm reduction" pillar of the City of Vancouver's Four Pillars Drug Strategy.

The SIS is just one of the operations that the PHS Community Services Society runs in Vancouver's Downtown Eastside to provide low-income housing, drug treatment, and health, counseling and employment services for residents. Dan Small is the non-profit manager and program developer for the PHS Community Services Society. In this capacity, he also serves as on-site manager at the SIS. In the months leading up to the establishment of the SIS, Dan and his organization lobbied the City of Vancouver, Province of British Columbia and Canada Health for the creation of the site. Before approval was ever reached, the PHS Community Services Society purchased the property where the SIS is currently located, remodeled the property, and had it ready to open just as soon as Federal approval was received. Dan maintains an office at the SIS and oversees health studies conducted there.

Vancouverites view the SIS as an overwhelming success for reducing overdose deaths. Locally, Dan Small receives much of the credit for making this possible. Due to his efforts, the SIS will continue to operate without challenge through

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its three-year trial period. Dan is now an increasingly
influential personality in shaping policy that addresses drug treatment plans for the city of Vancouver. His influence can only grow over time as the PHS Community Services Society continues to take the lead in providing
treatment to Vancouver's drug abusers. He considers himself
a policy-doer rather than a policymaker and will continue play a leading role in formulating new programs to address
drug abuse.
Unlike many of his colleagues, Dan has no qualms about
maintaining dialogue with the U.S. Consulate. He has been an important contact for us in explaining the purpose behind
the SIS. He believes that much is gained through the exchange of ideas. His own words explain this best: "I am always interested in the exchange of ideas especially when
we can search for some productive solution oriented common
ground, even amongst those whose understandings of the
issues and problems may be dramatically different. I think that there is something to be learned from the United States
and that it is important to listen and not to demonize
others.
Dan is married to MLA Jenny Kwan (NDP), who has represented the Vancouver-Mt. Pleasant constituency in BC's Legislative
Assembly since 1996.
END MEMO POST-OBJ:
START MEMO POST-RCMD:
Please note that Mr. Small uses the name "Dan Small."
END MEMO POST-RCMD:
ECA-OFFICE-ID: 1027
PROG-AGENCY-ID:
PROJ-TYPE-ID: MRP
PROG-TYPE-ID: 31
NOMINATING-POST-ID: 88501
FUNDING-CNTRY-ID: 322158
STATUS: N
ORIGINATOR: P
SUBJ-DISC: Drug Issues
START BIO:
PREFIX: Mr
F-NAME: Robert
M-NAME: Daniel
L-NAME: Small
SUFFIX:
POSITION-CODE: 322
PRINCIPAL?: No
GENDER: M
DOB: 04/10/1965
MAR-STAT: M
BIRTH-CITY: Calgary
BIRTH-CNTRY: Canada
CITIZ-CNTRY: Canada RES-CNTRY: Canada
START MEMO POSITION:
Non-Profit Manager and Program Developer for Portland Hotel
Society Community Services Society
END MEMO POSITION:
START MEMO OTHER-POSITIONS:
END MEMO OTHER-POSITIONS:
START MEMO PREV-POSITIONS:
Faculty Tutor, University of British Columbia Department of
Medicine (2001-2003)
Patient Appointee, British Columbia Mental Health Act Review Panel (1999-Present)
Employment Counselor, Coast Foundation's Coast Clubhouse for
providing psychosocial rehabilitation services to the mentally ill (1997-1999)
Interviewer for Community Health Resource Project, British
Columbia Centre for Excellence in HIV/AIDS at University of
British Columbia Department of Health Care and Epidemiology
(1996-1998)
Supervisor, The Hampton Hotel Residential Program, Mental
Patients' Association Society (1997))
Instructor, Kwantlen University College (1996-1997)
Front-Line Worker, PHS Community Services Society (1996-
Program Manager,
                     Langley Stepping Stone Rehabilitative
Society (1991-1995)
Recreation Therapist, Forensic Pychiatric Institute (1990-
1991)
Teaching Assistant on Psychology of Addiction, Simon Fraser
University (1989-1990)
Research Assistant, Simon Fraser University (1985-1987)
END MEMO PREV-POSITIONS:
START MEMO US-TRAVEL:
Palm Springs (7 days in 1993, holiday)
New Orleans (7 days in 1994 to attend International
Conference on Psychosocial Rehabilitation as an invited
San Francisco (4-day trips in 1999, 2001 and 2004 for
holiday and research trip to Progress Foundation Acute
Diversion Units and Baker Place Community Medical Detox)
None of the above travel was USG-funded. END MEMO US-TRAVEL:
START MEMO OTHER-TRAVEL:
England (1995-96, 1998), France (1996), Ireland (1998)
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START MEMO EDUCATION:
Ph.D., Medical Anthropology, University of British Columbia
(2003)
Masters in Philosophy, University of Cambridge, England
(1996)
B.A. in Sociology/Anthropology, Simon Fraser University
B.A. in Psychology, Simon Fraser University (1989)
END MEMO EDUCATION:
START MEMO MEMBERSHIPS:
Board of Directors, Council of the College of Physicians and Surgeons for British Columbia
Chairman of Education Committee, Psychosocial Rehabilitation
Training for Front-line Workers
END MEMO MEMBERSHIPS:
START MEMO PUBLICATIONS:
Bowman, M. & R.D. Small (1988). The Origins of Mental
Ability Testing in Ancient China. Canadian Psychology
Kerr, T., E. Wood, D. Small, A. Palepu and M. Tyndall (2003)
Potential Uptake of Safer Injection Facilities among Drug
Users in Vancouver's Downtown Eastside, Canadian Medical
Journal: 169 (8): 1-5
Gurstein, P. and Small, R.D. (in press). From Housing to
Home: Reflexive Management For Those Deemed Hard to House.
Housing Studies.
Gurstein, P. and Small, R.D. (2002). Policy or Pedagogy:
Terra Incognito or Knowable Place? presented at the
Association of Collegiate Schools of Planning (ACSP)
Conference in Baltimore 22 November, 2002.
Small, R.D. & M. Sudar (1995). Islands of Brilliance.
Psychosocial Rehabilitation Journal.
Small, R.D. (2004) Mental Illness, Addiction and the Supervised Injection Facility: New Narratives in the Downtown Eastside. Visions: BC's Mental Health and Addictions Journal. 2 (1): 37-39.

Small, R.D. (in press) Editorial: Two Cultures Passing in the Night. International Journal of Drug Policy.
END MEMO PUBLICATIONS:
START MEMO SPEC-CONSID:
Severe Anaphlactic Allergy to Tomatoes
END MEMO SPEC-CONSID:
FIRST-LANG: English
ENGL-READ: 5
ENGL-SPEAK: 5
ENGL-COMP: 5
START MEMO NOM-POST-OBJ:
END MEMO NOM-POST-OBJ:
START MEMO NOM-POST-RCMD:
END MEMO NOM-POST-RCMD:
START MEMO VIS-OBJ:
END MEMO VIS-OBJ:
START MEMO VIS-REC:
END MEMO VIS-REC:
NOMINATING-OFFICER: CG Luis Arreaga, DPO Joni Scandola,PAO
Ian Hillman
START MEMO NOMINATING-JUSTIFICATION:
Dan Small (Dan uses this name, not his full name Robert
Daniel Small) is an influential activist in Vancouver's Downtown Eastside, a neighborhood plagued by drug addiction and the crime and disease that addiction can create.

Vancouver suffers from the highest incidence of illegal drug
use in Canada, and the Mission places priority on solid cooperation with Canadian counterparts to fight the
international criminal activity fed by illegal drug use, as
well as the public health problems (e.g. spread of AIDS and
hepatitis, overdoses) that narcotics addictions aggravate.
Vancouver has taken the controversial step of running a
trial supervised injection site to reduce overdoses and the
spread of disease through contaminated needles, as well as to draw addicts to information about treatment programs available to them. Vancouver's Supervised Injection Site
(SIS) is perhaps the best-known symbol of divergence in
Canadian and U.S. approaches to drug abuse treatment.
Opened in September 2003 and co-managed by the Vancouver
Coastal Health Authority and the Portland Hotel Society
(PHS) Community Services Society, the SIS provides a clean, safe, legally exempt environment where its 600-800 daily
users can inject their own drugs under the supervision of clinical staff. The SIS operates under the "harm reduction"
pillar of the City of Vancouver's Four Pillars Drug
Strategy.
The SIS is just one of the operations that the PHS Community
Services Society runs in Vancouver's Downtown Eastside to
provide low-income housing, drug treatment, and health,
counseling and employment services for residents. Dan Small
is the non-profit manager and program developer for the PHS
Community Services Society. In this capacity, he also serves as on-site manager at the SIS, where he maintains an office
and oversees health studies conducted there. In the months
leading up to the establishment of the SIS, Dan and his
organization actively engaged the City of Vancouver,
Province of British Columbia and Canada Health (federal
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END MEMO OTHER-TRAVEL:

authorities) in discussion on this potential new approach to attacking the growing addiction problems in Vancouver, and in obtaining and equipping the site where the SIS is currently located. Vancouverites view the SIS as an overwhelming success for reducing overdose deaths. Locally, Dan Small receives much of the credit for this achievement and the city plans to continue supporting the SIS through its three-year trial period. Dan's long study of substance abuse and associated mental health problems in Canada and his leadership in garnering public support to fight the serious substance abuse problems Vancouver faces have made him an influential player in

health problems in Canada and his leadership in garnering public support to fight the serious substance abuse problems Vancouver faces have made him an influential player in shaping policy to address this growing problem. His influence will grow as the PHS Community Services Society continues to take the lead in providing treatment to Vancouver's drug abusers. He considers himself a policy-doer rather than a policymaker and will continue to play a leading role in formulating new programs to address drug abuse.

Dan has welcomed dialogue with Consulate personnel and visitors from the United States on approaches to substance abuse. He believes that much is gained through the exchange of ideas. His own words explain this best: "I am always interested in the exchange of ideas, especially when we can search for some productive, solution-oriented common ground, even amongst those whose understandings of the issues and problems may be dramatically different. I think that there is something to be learned from the United States and that it is important to listen and not to demonize others." Although his approach to substance abuse treatment differs markedly from official U.S. approaches, the Mission believes that engaging this committed and open substance abuse professional in discussions with U.S. leaders in this field will result in effective U.S. approaches being considered and adopted as Vancouver continues to struggle with its abuse problem. The post believes that his participation in the IVLP program and his interaction with American counterparts will strengthen U.S.-Canada cooperation in fighting the crime, disease, and social problems connected with substance abuse. His nomination supports the Mission's goals of fighting international crime and cooperating on common public health problems. Dan is married to Member of Legislative Assembly (British Columbia) Jenny Kwan (New Democrat Party), who has represented the Vancouver-Mt. Pleasant constituency in BC's Legislative Assembly since 1996.

END MEMO NOMINATING-JUSTIFICATION: NOM-OFF: ConGen Vancouver SPEAKER?: No NOTIFY-EMB: No MEDIA?: No HOME-STAY: No HOME-HOSP?: Yes E-I-TYPE: ELEO NOMINEE-ID: 536 PERSON-ID: 395 BIRTH-CNTRY-ID: CA CITIZ-CNTRY-ID: CA RES-CNTRY-ID: CA FIRST-LANG-ID: EN E-I-TYPE-ID: E NOM-POST-ID: 88501 NOM-FUNDING-CNTRY-ID: 322158 NOM-STATUS: N DS2019-ACTION: 1 DS2019-SUBJECT: 51.1501 SPONS-FUNDS: 0 SPONS-AGENCY1: USGOVT-AGENCY1: US-AGENCY-AMT1: 0 USGOVT-AGENCY2: US-AGENCY-AMT2: 0 INTL-ORG1: INTL-ORG-AMOUNT1: 0 INTL-ORG2: INTL-ORG-AMOUNT2: 0
VIS-GOVT-AMT: 0 COMMISSION: 0 OTHER-AMOUNT: 0 VIS-AMOUNT: 0 VIS-CAT: 5 END BIO: END NOMINATION: END FIXED-FORMAT TEXT:

DICKSON, CHARGE